Broadband Access Expansion Senate File 2324

Last Action:

Senate Commerce Committee

February 20, 2014

An Act providing for the expansion of the availability of broadband access across the state, and including income tax credits and property tax exemptions for broadband infrastructure installations and making appropriations.

Fiscal Services Division
Legislative Services Agency

NOTES ON BILLS AND AMENDMENTS (NOBA)

Available on line at http://www.legis.iowa.gov/LSAReports/noba.aspx
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SENATE FILE 2324

BROADBAND ACCESS EXPANSION

NEW PROGRAMS.	SERVICES (D ACTIVITIES
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NEW TROOKAMS, SERVICES, OR ACTIVITIES	
Appropriates \$250,000 from the General Fund for FY 2015 to the Office of the Chief Information Officer for data collection and analysis of the availability, implementation, and affordability of broadband access across State government and the private sector.	Page 6, Line 25
Appropriates \$2.0 million from the General Fund for FY 2015 to the Economic Development Authority for Science, Technology, Engineering, and Mathematics (STEM) Internships. Permits 3.0% of the appropriation to be used for administration of the program.	Page 17, Line 14
Appropriates \$1.4 million from the General Fund for FY 2015 to the Department of Education for the Digital Literacy and Workforce Training Pilot Program.	Page 18, Line 8
SIGNIFICANT CODE CHANGES	
Provides definitions for broadband, broadband infrastructure, and communications service provider.	Page 1, Line 17
Defines "targeted underserved service area" and "targeted unserved service area" by download and upload speed.	Page 2, Line 8
Adds to the duties of the Chief Information Officer to streamline, consolidate, and coordinate broadband access and availability and broadband infrastructure throughout the State.	Page 2, Line 31
Adds the Chief Information Officer or his designee to the Iowa Telecommunications and Technology Commission which oversees the Iowa Communications Network (ICN).	Page 4, Line 6
Adds a representative of the Office of the Chief Information Officer and a representative of an emergency medical care provider to the Statewide Interoperable Communications System Board.	Page 5, Line 21
Allows for wholesale access to the ICN when certain conditions are met by the communications service providers providing broadband access in an unserved area.	Page 7, Line 22
Provides for wholesale access rates to be established by the Iowa Telecommunications and Technology Commission in consultation with the Chief Information Officer.	Page 8, Line 25
Requires the Iowa Finance Authority (IFA) to establish and administer the Broadband Revolving Loan Program.	Page 10, Line 6

EXECUTIVE SUMMARY

BROADBAND ACCESS EXPANSION

SENATE FILE 2324

Sets the maximum loan for the IFA Broadband Revolving Loan Program at \$250,000 per census block or \$2.0 million overall.	Page 10, Line 31
Permits the IFA to bond for the Broadband Revolving Loan Program.	Page 11, Line 16
Creates the Broadband Revolving Loan Program Fund within the IFA.	Page 11, Line 20
Creates a Broadband Infrastructure Tax Credit for income taxes. The credit applies to new broadband infrastructure installation completed after July 1, 2014, in an unserved or underserved area and is equal to 3.0% of the installation cost up to \$250,000 per census block or \$3.0 million per installation. Unused credits carry forward for up to 10 years.	Page 12, Line 2
Provides an exemption from property tax for new installation of broadband infrastructure in targeted unserved or underserved areas completed after July 1, 2014, for the value added by the new broadband infrastructure. The exemption lasts for 10 years.	Page 13, Line 6
Adds "information technology infrastructure" that delivers technology connectivity to a school district to the uses of the Secure an Advanced Vision for Education (SAVE) Fund.	Page 15, Line 12
Creates a STEM Internship Program under the Economic Development Authority (EDA) with internships available to students attending an institution of higher learning in Iowa or graduates of an Iowa high school attending an institution of higher learning out of State. The employer providing the internship receives financial assistance of \$1 for every \$1 paid to in-state student interns and \$1 for every \$2 paid to out-of-state student interns with a maximum of \$5,000 assistance for each internship.	Page 15, Line 34

Senate File 2324 provides for the following changes to the Code of Iowa.

Page #	Line #	Bill Section	Action	Code Section
1	17	3	Add	8B.1.01,001,0001
1	35	4	Amend	8B.1.1
2	8	5	Add	8B.1.7A,7B
2	24	6	Amend	8B.3.1
2	31	7	Add	8B.4.14A
3	15	8	Add	8B.9.5
3	19	9	New	8B.10
4	6	10	Amend	8D.3.2.a
4	35	11	Amend	8D.3.2.b
5	5	12	Amend	8D.4
5	21	13	Amend	80.28.2
7	3	15	New	8D.21
7	8	16	New	8D.22
10	4	17	New	16.66
11	20	18	New	16.67
12	2	19	New	422.11C
12	34	20	Add	422.33.31
13	6	21	Add	427.1.40
15	12	22	Amend	423F.3.6
15	34	23	Amend	15.411.3

1 1	1 2	DIVISION I LEGISLATIVE INTENT
1	3 4	Section 1. SHORT TITLE. This Act shall be known and may be cited as the "Statewide Broadband Expansion Act".
1 1 1 1 1 1 1 1	7 8 9 10 11 12 13	Sec. 2. LEGISLATIVE INTENT. The general assembly finds that the availability of broadband access, and the infrastructure necessary to facilitate that access, varies to a significant extent from one area of the state to another, and that increasing access to broadband throughout the state is vital so that every citizen, business entity or organization, and community in this state can be afforded the opportunity to fully integrate with and utilize modern technology for educational, economic development and job training, health care, and other purposes.
1 1	15 16	DIVISION II STATEWIDE BROADBAND COORDINATION
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	19 20 21 22 23 24 25 26 27 28 29 30 31 32 33	Sec. 3. Section 8B.1, Code 2014, is amended by adding the following new subsections: NEW SUBSECTION 01. "Broadband" means a high-speed, high-capacity electronic transmission medium that can carry data signals from multiple independent network sources by establishing different bandwidth channels and that is commonly used to deliver internet services to the public. NEW SUBSECTION 001. "Broadband infrastructure" means the physical infrastructure used for the transmission of data via broadband, including but not limited to any equipment, systems, switches, routers, wire, cable, satellite, conduits, servers, software, technology, base transceiver station sites, or other means of transmission or communication. "Broadband infrastructure" does not include land, buildings, structures, improvements, or equipment not directly used in the transmission of data. NEW SUBSECTION 0001. "Communications service provider" means a service provider that provides broadband service.
1 2 2 2 2 2 2 2 2	6	Sec. 4. Section 8B.1, subsection 1, Code 2014, is amended to read as follows: 1. "Information technology" means computing and electronics applications used to process and distribute information in digital and other forms and includes information technology devices, information technology services, infrastructure services, broadband and broadband infrastructure, and value-added services.

States the legislative intent to facilitate access and the infrastructure necessary for broadband internet access by citizens, businesses, organizations, and communities throughout the State for educational, economic development, job training, health care, and other purposes.

CODE: Provides definitions:

- Broadband means high-speed, high-capacity public internet access.
- Broadband infrastructure means the physical infrastructure for high-speed, high-capacity public internet access, including equipment, systems, switches, routers, wire, cable, satellite, conduits, servers, software, technology, station sites, and other means of transmission and communication over the internet.
- Communications service provider means a broadband service provider.

CODE: Adds broadband and broadband infrastructure to the definition of "information technology" under the purview of the Chief Information Officer.

- 2 8 Sec. 5. Section 8B.1, Code 2014, is amended by adding the
- 2 9 following new subsections:
- 2 10 NEW SUBSECTION 7A. "Targeted underserved service area"
- 2 11 means a United States census bureau census block located in
- 2 12 this state within which communications service providers do
- 2 13 not offer or facilitate broadband service at or above thirty
- 2 14 megabits per second of download speed or three megabits per
- 2 15 second of upload speed. This definition may be adjusted by the
- 2 16 office by rule pursuant to section 8B.10.
- 2 17 NEW SUBSECTION 7B. "Targeted unserved service area" means
- 2 18 a United States census bureau census block located in this
- 2 19 state within which communications service providers do not
- 2 20 offer or facilitate broadband service at or above four megabits
- 2 21 per second of download speed or one megabit per second of
- 2 22 upload speed. This definition may be adjusted by the office by
- 2 23 rule pursuant to section 8B.10.
- 2 24 Sec. 6. Section 8B.3, subsection 1, Code 2014, is amended
- 2 25 to read as follows:
- 2 26 1. The office is created for the purpose of leading,
- 2 27 directing, managing, coordinating, and providing accountability
- 2 28 for the information technology resources of state government
- 2 29 and for coordinating statewide broadband availability and
- 2 30 access.
- 2 31 Sec. 7. Section 8B.4, Code 2014, is amended by adding the
- 2 32 following new subsection:
- 2 33 NEW SUBSECTION 14A. Streamline, consolidate, and
- 2 34 coordinate the access to and availability of broadband and
- 2 35 broadband infrastructure throughout the state, including but
- 1 not limited to the facilitation of public-private partnerships,
- 3 2 ensuring that all state agencies' broadband and broadband
- 3 infrastructure policies and procedures are aligned, promoting
- 3 4 accountability regarding broadband and broadband infrastructure
- 5 availability and access, integrating broadband with cyber
- 3 6 security standards and rules, resolving issues which arise
- 3 7 with regard to implementation efforts, collecting data and
- 3 8 developing metrics or standards against which the data may
- 3 9 be measured and evaluated regarding broadband infrastructure
- 3 10 installation and deployment, and identifying options regarding
- 3 11 the creation of standing resources for stakeholders such
- 3 12 as a fiberoptic database or a fiberoptic network conduit
- 3 13 installation coordination effort for state-funded construction
- 3 14 projects.
- 3 15 Sec. 8. Section 8B.9, Code 2014, is amended by adding the
- 3 16 following new subsection:
- 3 17 NEW SUBSECTION 5. An annual report regarding the status of

CODE: Adds definitions:

- "Targeted underserved service area" means a census block without broadband service at or above 30 megabits per second download speed or three megabits per second upload speed.
 Permits this definition to be adjusted by rule.
- "Targeted unserved service area" means a census block without broadband services at or above four megabits per second download speed or one megabit per second upload speed.
 Permits this definition to be adjusted by rule.

CODE: Adds coordinating statewide broadband availability and access to the purposes of the Office of the Chief Information Officer.

CODE: Adds to the duties of the Chief Information Officer to streamline, consolidate, and coordinate broadband access and availability and broadband infrastructure throughout the State, including public-private partnerships, aligning State agencies broadband policies, cyber security standards, resolving implementation issues, collecting data and creating metrics and data standards for broadband infrastructure installation, and fiberoptic installation coordination.

CODE: Adds reporting on the status of broadband expansion to the list of reports required of the Chief Information Officer.

- 3 18 broadband expansion and coordination.
- 3 19 Sec. 9.NEW SECTION 8B.10 TARGETED UNSERVED AND
- 3 20 UNDERSERVED SERVICE AREAS —— DETERMINATION —— CRITERIA ——
- 3 21 SUBDIVISION.
- 3 22 1. The office may periodically adjust the definitions of
- 3 23 targeted unserved service area and targeted underserved service
- 3 24 area contained in section 8B.1 by rule. The determination
- 3 25 of whether a communications service provider offers or
- 3 26 facilitates broadband service meeting the download or upload
- 3 27 speeds specified in such definitions shall be determined or
- 3 28 ascertained by reference to broadband availability maps or data
- 3 29 sources that are widely accepted for accuracy and available for
- 3 30 public review and comment and that are identified by the office
- 3 31 by rule.
- 3 32 2. The office shall establish procedures to allow
- 3 33 challenges to claims that an area meets the definition of a
- 3 34 targeted unserved service area or targeted underserved service
- 3 35 area.
- 4 1 3. Service areas that have more than one communications
- 4 2 service provider shall be subdivided based on incumbent local
- 4 3 telephone exchange areas that have been established by the
- 4 4 utilities board of the utilities division of the department of
- 4 5 commerce pursuant to section 476.29.
- 4 6 Sec. 10. Section 8D.3, subsection 2, paragraph a, Code 2014,
- 4 7 is amended to read as follows:
- 4 8 a. The commission is composed of the chief information
- 4 9 officer appointed pursuant to section 8B.2 or the chief
- 4 10 information officer's designee and five other members who shall
- 4 11 be appointed by the governor and subject to confirmation by the
- 4 12 senate. Members Appointed members of the commission shall not
- 4 13 serve in any manner or be employed by an authorized user of the
- 4 14 network or by an entity seeking to do or doing business with
- 4 15 the network.
- 4 16 (1) The governor shall appoint a member as the chairperson
- 4 17 of the commission from the five members appointed by the
- 4 18 governor, subject to confirmation by the senate.
- 4 19 (2)—Members Appointed members of the commission shall serve
- 4 20 six-year staggered terms as designated by the governor and
- 4 21 appointments to the commission are subject to the requirements
- 4 22 of sections 69.16, 69.16A, and 69.19. Vacancies shall be
- 4 23 filled by the governor for the duration of the unexpired term.
- 4 24 (3) The salary of the <u>appointed</u> members of the commission
- 4 25 shall be twelve thousand dollars per year, except that the
- 4 26 salary of the chairperson shall be seventeen thousand dollars
- 4 27 per year. Members Appointed members of the commission shall
- 4 28 also be reimbursed for all actual and necessary expenses

CODE: For "targeted unserved and underserved service areas:"

- Permits the Chief Information Officer to adjust definitions by rule.
- Requires the Office to allow challenges that an area meets these definitions.
- Requires areas with multiple communications service providers to be subdivided along provider boundaries established by the lowa Utilities Board.

CODE: Adds the Chief Information Officer or his designee to the Iowa Telecommunications and Technology Commission (ITTC) which oversees the Iowa Communications Network (ICN).

- 4 29 incurred in the performance of duties as members. The benefits
- 4 30 and salary paid to the appointed members of the commission
- 4 31 shall be adjusted annually equal to the average of the annual
- 4 32 pay adjustments, expense reimbursements, and related benefits
- 4 33 provided under collective bargaining agreements negotiated
- 4 34 pursuant to chapter 20.
- 4 35 Sec. 11. Section 8D.3, subsection 2, paragraph b, Code 2014,
- 5 1 is amended to read as follows:
- 5 2 b. In addition to the members appointed by the governor, the
- 5 3 The auditor of state or the auditor's designee shall serve as a
- 5 4 nonvoting, ex officio member of the commission.
- 5 Sec. 12. Section 8D.4, Code 2014, is amended to read as
- 5 6 follows:
- 5 7 8D.4 EXECUTIVE DIRECTOR APPOINTED.
- 5 8 The commission, in consultation with the director of
- 5 9 the department of administrative services and the chief
- 5 10 information officer, shall appoint an executive director of
- 5 11 the commission, subject to confirmation by the senate. Such
- 5 12 individual shall not serve as a member of the commission.
- 5 13 The executive director shall serve at the pleasure of the
- 5 14 commission. The executive director shall be selected primarily
- 5 15 for administrative ability and knowledge in the field, without
- 5 16 regard to political affiliation. The governor shall establish
- 5 17 the salary of the executive director within range nine as
- 5 18 established by the general assembly. The salary and support of
- 5 19 the executive director shall be paid from funds deposited in
- 5 20 the lowa communications network fund.
- 5 21 Sec. 13. Section 80.28, subsection 2, Code 2014, is amended
- 5 22 to read as follows:
- 5 23 2. The board shall consist of fifteen seventeen voting
- 5 24 members, as follows:
- 5 25 a. The following members representing state agencies:
- 5 26 (1) One member representing the department of public
- 5 27 safety.
- 5 28 (2) One member representing the state department of
- 5 29 transportation.
- 5 30 (3) One member representing the department of homeland
- 5 31 security and emergency management.
- 5 32 (4) One member representing the department of corrections.
- 5 33 (5) One member representing the department of natural
- 5 34 resources.
- 5 35 (6) One member representing the lowa department of public
- 3 1 health
- 6 2 (7) One member representing the office of the chief
- 6 3 information officer.

CODE: Technical change.

CODE: Technical change.

CODE: Adds a representative of the Office of the Chief Information Officer and a representative of an emergency medical care provider to the Statewide Interoperable Communications System Board that operates under the joint purview of the Department of Public Safety and the Department of Transportation.

666		b. The governor shall solicit and consider recommendations from professional or volunteer organizations in appointing the following members:
6	7	(1) Two members who are representatives from municipal
6 6	9	police departments. (2) Two members who are representatives of sheriff's
6	10 11	offices. (3) Two members who are representatives from fire
6		departments. One of the members shall be a volunteer fire
6	13	fighter and the other member shall be a paid fire fighter.
6	14	(4) Two members who are law communication center managers
	15 16	employed by state or local government agencies. (05) One member who is an emergency medical care provider
		as defined in section 147A.1.
6	18	(5) One at-large member.
	19	Sec. 14. BROADBAND COORDINATION AND ANALYSIS ——
	20	APPROPRIATION. There is appropriated from the general fund of
		the state to the office of chief information officer for the fiscal year beginning July 1, 2014, and ending June 30, 2015,
		the following amount, or so much thereof as is necessary, for
		the purposes designated:
6	25	For data collection and analysis regarding the availability,
		implementation, and affordability of broadband access across
	27	·
	29	8B.4, subsection 14A, as enacted in this Act:\$ 250,000
-		
6	30 31 32	<u> </u>
6	33	expenditure for the purposes designated in subsequent fiscal
	34 35	years. DIVISION III
7	1	IOWA COMMUNICATIONS NETWORK
7	2	COMMUNICATIONS SERVICE PROVIDER ACCESS
7 7 7 7	4 5	Sec. 15.NEW SECTION 8D.21 DEFINITIONS. For the purposes of this subchapter, "broadband", "broadband infrastructure", "communications service provider", "targeted unserved service area", and "targeted underserved service area" mean the same as defined in section 8B.1.
7 7	8	Sec. 16.NEW SECTION 8D.22 COMMUNICATIONS SERVICE PROVIDER ACCESS.

General Fund appropriation for FY 2015 to the Office of the Chief Information Officer for data collection and analysis of the availability, implementation, and affordability of broadband access across State government and the private sector.

DETAIL: This is a new appropriation.

CODE: Requires nonreversion of funds.

CODE: References various broadband definitions in Iowa Code chapter 8B for the ICN.

- 7 10 1. WHOLESALE ACCESS TO NETWORK —— AUTHORITY OF
- 7 11 COMMISSION. Notwithstanding any contrary provisions of this
- 7 12 chapter related to access to the network, the commission may
- 7 13 enter into a contract to provide access to network facilities
- 7 14 owned by the state on a wholesale basis to a communications
- 7 15 service provider who is not otherwise an authorized user as
- 7 16 provided in this section. Such access shall not be available
- 7 17 to network facilities leased by the state without the consent
- 7 18 of the lessor. The commission may establish by rule the manner
- 7 19 in which a contract entered into pursuant to this section shall
- 7 20 be undertaken. Contracts shall be coordinated with the office
- 7 21 of the chief information officer.

7 22 2. ACCESS REQUIREMENTS — LIMITATIONS.

- 7 23 a. Access to network facilities pursuant to any contract
- 7 24 entered into by the commission pursuant to this section shall
- 7 25 be subject to retention of sufficient capacity for existing
- 7 26 and future authorized user demands. Access shall be provided
- 7 27 solely for wholesale transactions to communications service
- 7 28 providers to facilitate the installation and deployment of
- 7 29 broadband infrastructure in targeted unserved service areas of
- 7 30 the state.
- 7 31 b. Prior to entering into a contract pursuant to this
- 32 section, and for an interval of thirty business days, a
- 7 33 communications service provider seeking wholesale access to
 - 34 network facilities shall comply with the following:
- 35 (1) Allow any private wholesale communications service 1 provider that has fiberoptic cable facilities that are close
- provider that has inberoptic cable facilities that are close
- 2 in proximity to a targeted unserved service area to which
- 3 the contract would apply to make those facilities available
- 4 at the same or a lower rate than that offered by the network
- 8 5 determined pursuant to subsection 3.
 - 6 (2) Allow any communications service provider who, as
- 7 of July 1, 2014, offered broadband service at retail within
- 8 or close in proximity to the targeted unserved service area
- 9 to submit documentation to the commission verifying that
- 3 10 the communications service provider has committed to make
- 8 11 broadband infrastructure available to all customers in
- 8 12 the targeted unserved service area on or before January 1,
- 8 13 2016. In the event the commission accepts the documentation
- 8 14 submitted, the commission shall not enter into a contract with
- 3 15 a communications service provider seeking wholesale access to
- 8 16 network facilities pursuant to this section.
- 8 17 c. A communications service provider seeking wholesale
- 8 18 access to network facilities pursuant to this subchapter
- 8 19 shall certify to the commission that the provider will offer
- 8 20 broadband service to all customers in the targeted unserved
- 8 21 service area.

CODE: Allows the ITTC to contract with a communications service provider that is not otherwise authorized access for wholesale access to the ICN when certain conditions are met.

CODE: Establishes ICN wholesale access requirements for communications service providers including:

- Sufficient current and future capacity to meet authorized ICN users' demand.
- Prior to entering the contract, the communications service
 provider (1) must allow any wholesale communications provider
 with fiberoptic cable facilities in close proximity to the targeted
 unserved service area to make facilities available at the same or
 lower rate as would be provided by the ICN or (2) allow any
 other communications service provider to make broadband
 service available to all customers within the unserved service
 area.
- Certifying that broadband access will be provided to all customers in the unserved area if wholesale access to the ICN is permitted.
- Meeting additional requirements specified by the ITTC.

- d. Additional requirements and limitations regarding
- 23 communications service provider access pursuant to this
- 8 24 subchapter shall be determined by the commission by rule.
- 8 25 RATE DETERMINATION —— RATE ADJUSTMENTS —— HEARINGS.
- a. Rates applicable to wholesale access by communications
- 27 service providers pursuant to this section shall be determined
- 8 28 by the commission by rule, in consultation with the chief
- information officer. The rates shall take into account and
- reflect the following considerations:
- (1) Establishment of a wholesale rate structure with
- 8 32 multiple pricing points determined based on the grouping of
- 33 similar installation characteristics to be identified by the
- 34 commission by rule, including but not limited to size and
- 35 demographic characteristics of the targeted unserved service
- 1 area, availability of other communications service providers,
- 2 the type of communications service installation proposed, and
- 3 the communications service modality being utilized.
- (2) Incorporation of any and all fully allocated costs
- attributable to facilitating wholesale access.
- b. Rates established pursuant to this section shall be
- posted on the network's internet site.
- c. Proposed rate adjustments shall be posted on the
- 9 network's internet site, and shall be subject to the following
- 10 public hearing, decision-making, and appeals process:
- (1) Three public hearings on the proposed rate adjustment
- 9 12 shall be held within each targeted unserved service area
- 9 13 impacted by the proposed adjustment. The hearings shall
- 14 be conducted thirty days following the rate adjustment
- 9 15 announcement, sixty days following the announcement, and ninety
- 16 days following the announcement.
- (2) Following the third public hearing, the commission
- 9 18 shall convene to discuss the status of the proposed rate
- adjustment, and shall render and post a decision regarding the
- proposed adjustment within fifteen days following the date of
- 9 21 the commission's meeting.
- (3) Any party wishing to appeal the commission's decision
- 9 23 may file such an appeal with the executive council within
- thirty days following the posting of the commission's decision.
- (4) Rate changes shall become effective within thirty days
- 26 following approval by the commission in the event an appeal is
- 27 not filed, and immediately after the executive council renders
- 28 a decision in favor of the adjustment in the event an appeal is
- 9 29 filed.
- 4. In addition to providing wholesale access to 9 30
- 9 31 communications service providers for the purpose of
- 9 32 facilitating the installation and deployment of broadband

CODE: Provides for wholesale access rates to be established by the ITTC in consultation with the Chief Information Officer. Rate requirements include:

- Establishing a wholesale rate structure with multiple pricing points based on installations with similar demographic characteristics of the targeted unserved service area and full allocation of the costs attributable to providing the wholesale access.
- · Rates are to be posted on the ICN website.
- Three public hearings on rate adjustments are to be held.
- The Commission will render a decision on the rates within 15 days of the last public hearing.
- Any party may appeal the Commission's decision to the Executive Council within 30 days of the decision.
- · Rates become effective within 30 days of the Commission's decision without an appeal or immediately after the Executive Council's ruling in favor of the Commission's decision.

CODE: Permits the ITTC to provide wholesale access to the ICN to communications service providers and other businesses and entities to facilitate disaster recovery backup.

9 33 infrastructure, the commission shall evaluate whether wholesale 34 access should also be provided to communications service 35 providers and other businesses and entities to facilitate 1 disaster recovery back-up. **DIVISION IV** 2 10 10 FINANCIAL INCENTIVES Sec. 17.NEW SECTION 16.66 BROADBAND REVOLVING LOAN 10 5 PROGRAM. 10 1. The authority shall establish and administer a broadband CODE: Requires the Iowa Finance Authority (IFA) to establish and 10 administer a broadband revolving loan program to make low-interest 7 revolving loan program to provide low-interest loans to 8 broadband and telecommunications businesses to expand broadband loans to businesses expanding broadband access in unserved and 9 access in targeted unserved service areas and targeted underserved areas. 10 10 underserved service areas of the state. For the purposes of 10 11 this section, "broadband", "targeted unserved service area", and 10 12 "targeted underserved service area" mean the same as defined in 10 13 section 8B.1. CODE: Identifies factors that may be considered in awarding loans. 2. In awarding loans to businesses to invest in expanding 10 15 broadband access, the authority may consider the following: a. The business's relationship to the community and its 10 17 commitment to offer service to all customers in a targeted 10 18 unserved service area or targeted underserved service area. b. The location of the community in which the business 10 20 operates and the need for broadband access in the community. c. The overall geographic diversity of the applicants for 10 22 loans, including urban and rural diversity. d. Any other information the authority deems relevant. 10 23 3. The authority may accept, reject, or defer a business's CODE: Requires preference be given to businesses providing 10 25 application for a loan under this section. broadband access to targeted unserved areas over underserved areas. 4. In awarding loans, the authority shall give preference 10 27 to businesses that seek to expand broadband access to targeted 10 28 unserved service areas prior to awarding loans to businesses 10 29 that seek to expand broadband access to targeted underserved 10 30 services areas. 5. A loan awarded under the program to any single business CODE: Sets the maximum loan at \$250,000 per census block or 10 32 shall not exceed two hundred fifty thousand dollars per United \$2,000,000 overall and permits the IFA to set the loan period and 10 33 States census bureau census block, or two million dollars interest rate by agreement. 10 34 overall. 6. The authority shall enter into an agreement with a 1 business selected to receive a loan pursuant to this section 2 for purposes of ensuring the program is administered pursuant 3 to the requirements of this section. The agreement shall set

11 4 the loan period and interest rate of the loan.

7. a. The authority may seek immediate repayment or 6 recapture of the loan awarded pursuant to this section as 11 7 provided in paragraph "b". b. If, after receiving a loan from the authority pursuant to 9 this section, the business fails to use the awarded moneys for 11 10 the purposes described in subsection 1, all or a portion of the 11 11 loan received is subject to immediate repayment or recapture. c. All repayments, recaptures, and interest on loans 11 13 awarded under the program shall be remitted to the authority 11 14 to be deposited in the broadband revolving loan program fund 11 15 established in section 16.67. 8. The authority shall have the power to bond as necessary 11 17 to carry out the purposes of the broadband revolving loan 11 18 program. The bonds shall be issued in the same manner as, and 11 19 under the same conditions and restrictions of, section 16.26. 11 20 Sec. 18.NEW SECTION 16.67 BROADBAND REVOLVING LOAN PROGRAM FUND. 11 21 1. A broadband revolving loan program fund is created within 11 23 the authority consisting of moneys appropriated by the general 11 24 assembly and any other moneys available to and obtained or 11 25 accepted by the authority for placement in the fund. 2. Payments of interest, repayments of moneys loaned 11 27 pursuant to section 16.66, and recaptures of loans under section 16.66, shall be deposited in the fund. 3. The fund shall be used to provide low-interest loans 11 30 under the broadband revolving loan program established in 11 31 section 16.66. 4. Moneys in the fund are not subject to section 8.33. 11 33 Notwithstanding section 12C.7, subsection 2, interest or 11 34 earnings on moneys in the fund shall be credited to the fund. 11 35 DIVISION V 12 1 INCOME TAX INCENTIVES Sec. 19.NEW SECTION 422.11C BROADBAND INFRASTRUCTURE TAX 12 12 3 CREDIT. 12 4 1. For purposes of this section, "broadband infrastructure", 5 "communications service provider", "targeted unserved service 6 area", and "targeted underserved service area" mean the same as 7 defined in section 8B.1. 12 2. The taxes imposed under this division, less the credits 9 allowed under section 422.12, shall be reduced by a broadband 12 10 infrastructure tax credit equal to three percent of the

12 11 amount expended by a communications service provider for a new
12 12 installation of broadband infrastructure completed on or after
12 13 July 1, 2014, with such reduction not to exceed a maximum of

CODE: Permits the IFA to recapture awarded moneys if the business fails to use the funds as prescribed. Repayments, recaptures, and interest are to be deposited in the Broadband Revolving Loan Program Fund.

CODE: Permits the IFA to bond for the Broadband Revolving Loan Program.

CODE: Creates the Broadband Revolving Loan Program Fund within the IFA funded by appropriations, repayments, recaptures, and interest to be used for the Program. Requires nonreversion of funds.

CODE: Creates a Broadband Infrastructure Tax Credit for income taxes. The communication service provider that installs new broadband infrastructure completed after July 1, 2014, in an unserved or underserved area may claim a tax credit equal to 3.00% of the installation cost up to \$250,000 per census block or \$3,000,000 per installation. Unused credits carry forward for up to 10 years. The Department of Revenue may adopt administrative rules for the income tax credit.

- 12 14 two hundred fifty thousand dollars per United States census
- 12 15 bureau census block or three million dollars per installation.
- 12 16 A taxpayer claiming a credit under this section shall certify
- 12 17 prior to commencement of the installation that the broadband
- 12 18 infrastructure installation will take place within a targeted
- 12 19 unserved service area or a targeted underserved service area.
- 12 20 Any credit in excess of the tax liability for the tax year
- 12 21 shall not be refunded, but may be credited to the tax liability
- 12 22 for the following ten tax years or until depleted, whichever
- 12 23 is earlier.
- 12 24 3. An individual may claim the tax credit allowed a
- 12 25 partnership, limited liability company, S corporation, estate,
- 12 26 or trust electing to have the income taxed directly to the
- 12 27 individual. The amount claimed by the individual shall be
- 12 28 based upon the pro rata share of the individual's earnings of a
- 12 29 partnership, limited liability company, S corporation, estate,
- 12 30 or trust.
- 12 31 4. The director of revenue may adopt rules pursuant to
- 12 32 chapter 17A for the interpretation and proper administration of
- 12 33 the credit provided in this section.
- 12 34 Sec. 20. Section 422.33, Code 2014, is amended by adding the
- 12 35 following new subsection:
- 3 1 NEW SUBSECTION 31. The taxes imposed under this division
- 13 2 shall be reduced by a broadband infrastructure tax credit
- 13 3 allowed under section 422.11C.
- 13 4 DIVISION VI 13 5 PROPERTY TAX INCENTIVES
- 13 6 Sec. 21. Section 427.1, Code 2014, is amended by adding the
- 3 7 following new subsection:
- 13 8 NEW SUBSECTION 40. BROADBAND INFRASTRUCTURE.
- 13 9 a. Broadband infrastructure shall be entitled to an
- 13 10 exemption from taxation to the extent provided in this section
- 13 11 based upon the actual value added by broadband infrastructure
- 13 12 that is newly installed and completed. For the purposes of
- 13 13 this subsection, "broadband infrastructure", "targeted unserved
- 13 14 service area", and "targeted underserved service area" mean the
- 13 15 same as defined in section 8B.1.
- 3 16 b. The exemption shall apply to the new installation
- 13 17 of broadband infrastructure completed on or after July 1,
- 13 18 2014, in a targeted unserved service area or a targeted
- 13 19 underserved service area. A person claiming an exemption
- 13 20 under this subsection shall certify prior to commencement of
- 13 21 the installation that the broadband installation will take
- 13 22 place within a targeted unserved service area or a targeted
- 13 23 underserved service area.

CODE: Technical change.

CODE: Provides an exemption from property tax for new installation of broadband infrastructure in targeted unserved or underserved areas completed after July 1, 2014. If assessed with other property, only the value added for the broadband infrastructure will receive the exemption. The exemption lasts for 10 years. Prior approval of a construction project may be requested from the governing body. The Department of Revenue may adopt rules for interpretation and administration of the exemption.

- 13 24 c. If the broadband infrastructure is assessed with other
- 13 property as a unit by the department of revenue pursuant
- 26 to sections 428.24 through 428.29 or chapter 433, this
- exemption shall be limited to the value added by the broadband
- 13 28 infrastructure as determined as of the assessment date and
- the exemption shall be applied prior to any other exemption
- applicable to the unit value.
- d. The tax exemption shall be a one hundred percent 13 31
- 13 32 exemption from taxation on the actual value added by the
- 33 improvements for a period of ten years.
- e. (1) A person may submit a proposal to the governing body
- 13 35 of the city or county within which a broadband infrastructure
- 1 installation project is proposed to receive prior approval for
- 2 eligibility for a tax exemption for the project pursuant to
- 3 this section. The governing body shall, by resolution, give
- 4 its prior approval if the project is in conformance with the
- 5 requirements of this subsection. Such prior approval shall
- 6 not entitle the owner to exemption from taxation until the
- 7 improvements have been completed and found to be gualified
- 8 real estate. However, if the proposal is not approved, the
- 9 person may submit an amended proposal for the governing body to
- 14 10 approve or reject.
- (2) The application for an exemption shall be filed by the
- 14 12 owner of the property with the governing body of the city or
- 14 13 county in which the property is located by February 1 of the
- 14 14 assessment year for which the exemption is first claimed, but
- 14 15 not later than the year in which the value added pursuant to
- 14 16 the project is first assessed for taxation, or the following
- 14 17 two assessment years, in which case the exemption is allowed
- 14 18 for the total number of years in the exemption schedule.
- 14 19 However, upon the request of the owner at any time, the
- governing body of the city or county may provide by resolution
- 14 21 that the owner may file an application by February 1 of any
- 22 other assessment year selected by the governing body in which
- case the exemption is allowed for the number of years remaining
- in the exemption schedule selected. The application shall
- contain but not be limited to the following information:
- 14 26 (a) The nature of the improvement.
- 14 27 (b) The estimated cost of the improvement.
- 14 28 (c) The estimated or actual date of project completion.
- 14 29 (d) Certification that the installation was completed in
- a targeted unserved service area or a targeted underserved
- service area. 14 31
- (3) The governing body of the city or county shall forward
- 14 33 for review all approved applications to the appropriate local
- 14 34 assessor by March 1 annually. The assessor shall proceed to
- 14 35 determine the actual value of the newly installed broadband
- 1 infrastructure and shall certify the valuation determined to

15	2	the county auditor at the time of transmitting the assessment
15		rolls. After the tax exemption is granted, the local assessor
15		shall continue to grant the tax exemption for the remainder of
15		the time period in the exemption schedule, and applications for
15		exemption for succeeding years shall not be required.
15	7	
15	8	chapter 17A for the interpretation and proper administration of
15		the exemption provided in this subsection.
	10	DIVISION VII
15	11	SCHOOL INFORMATION TECHNOLOGY INFRASTRUCTURE
15	12	Sec. 22. Section 423F.3, subsection 6, Code 2014, is amended
15	13	to read as follows:
15	14	6. a. For purposes of this chapter, "school infrastructure"
15	15	means those activities authorized in section 423E.1, subsection
15		3, Code 2007.
15	17	
15		payment or retirement of outstanding bonds previously
15		issued for school infrastructure purposes as defined in this
15		subsection, and the payment or retirement of bonds issued under
		sections 423E.5 and 423F.4.
		c. Additionally, "school infrastructure" includes the
		acquisition or installation of information technology
		infrastructure. "Information technology infrastructure" means
		the basic, underlying physical framework or system necessary
		to deliver technology connectivity to a school district and to
		network school buildings within a school district.
		— c. d. A school district that uses secure an advanced vision
		for education fund moneys for school infrastructure shall
		comply with the state building code in the absence of a local
		building code.
15	32	DIVISION VIII
-	33	STEM INTERNSHIPS AND DIGITAL SKILLS WORKFORCE TRAINING
	00	OTEM INTERMOTING THE BIOTINE GREET WORKS ONCE THANKING
	34	Sec. 23. Section 15.411, subsection 3, Code 2014, is amended
-		to read as follows:
16	1	3. a. The authority shall establish and administer an
16		innovative businesses internship program with two components
16	3	for lowa students. For purposes of this subsection, "lowa
16	4	, , , , , , , , , , , , , , , , , , , ,
16		college, or institution of higher learning under the control
16		of the state board of regents, or a student who graduated from
16		high school in lowa but now attends an institution of higher
16		learning outside the state of lowa.
16		<u>b.</u> The purpose of the <u>first component of the</u> program is
16	10	to link lows students to small and medium sized lows firms

CODE: Adds "information technology infrastructure" that delivers technology connectivity to a school district to the uses of the Secure an Advanced Vision for Education (SAVE) Fund.

CODE: Adds a STEM (Science, Technology, Engineering, and Mathematics) Internship Program to the Economic Development Authority's (EDA) Innovative Business Development, Internships, and Technical and Financial Assistance responsibilities. The STEM internships are available to students attending an institution of higher learning in Iowa or graduates of an Iowa high school attending an institution of higher learning out of State. The EDA is to collaborate with employers providing internships that lead to permanent employment. The employer providing the internship receives financial assistance of \$1 for every \$1 paid to in-state student interns and \$1 for every \$2 paid to out-of-state student interns with a maximum of \$5,000 assistance for each internship. The STEM Internship Program

16 11 through internship opportunities. An lowa employer may receive

- 16 12 financial assistance in an amount of one dollar for every
- 16 13 two dollars paid by the employer to an intern. The amount
- 16 14 of financial assistance shall not exceed three thousand one
- 16 15 hundred dollars for any single internship, or nine thousand
- 16 16 three hundred dollars for any single employer. In order to be
- 16 17 eligible to receive financial assistance under this subsection
- 16 18 paragraph, the employer must have five hundred or fewer
- 16 19 employees and must be an innovative business. The authority
- 16 20 shall encourage youth who reside in economically distressed
- 16 21 areas, youth adjudicated to have committed a delinquent act,
- 16 22 and youth transitioning out of foster care to participate in
- 16 23 the first component of the internship program.
- 16 24 <u>c.</u> (1) The purpose of the second component of the program
- 16 25 is to assist in placing lowa students studying in the fields
- 16 26 of science, technology, engineering, and mathematics into
- 16 27 internships that lead to permanent positions with lowa
- 16 28 employers. The authority shall collaborate with eligible
- 16 29 employers, including but not limited to innovative businesses,
- 16 30 to ensure that the interns hired are studying in such fields.
- 16 31 An Iowa employer may receive financial assistance in an amount
- 16 32 of one dollar for every dollar paid by the employer to an
- 16 33 intern attending an lowa community college, private college, or
- 16 34 institution of higher learning under the control of the state
- 16 35 board of regents, and one dollar for every two dollars paid by
- 17 1 the employer to an intern attending an institution of higher
- 17 2 <u>learning outside the state. The amount of financial assistance</u>
- 17 3 shall not exceed five thousand dollars per internship. The
- 17 4 <u>authority may adopt rules to administer this component.</u>
- 17 5 (2) The requirement to administer this component of the
- 7 6 internship program is contingent upon the provision of funding
- 17 7 for such purposes by the general assembly.
- 17 8 Sec. 24. SCIENCE, TECHNOLOGY, ENGINEERING, AND MATHEMATICS
- 17 9 INTERNSHIPS APPROPRIATION. There is appropriated from the
- 17 10 general fund of the state to the lowa economic development
- 17 11 authority for the fiscal year beginning July 1, 2014, and
- 17 12 ending June 30, 2015, the following amount, or so much thereof
- 17 13 as is necessary, for the purposes designated:
- 17 14 For the funding of internships for students studying in the
- 17 15 fields of science, technology, engineering, and mathematics
- 17 16 with eligible lowa employers as provided in section 15.411, as
- 17 17 amended in this Act:
- 17 18\$ 2,000,000

is contingent upon funding by the General Assembly.

General Fund appropriation for FY 2015 to the Economic Development Authority (EDA) for Science, Technology, Engineering, and Mathematics (STEM) Internships.

DETAIL: This is a new appropriation.

Permits up to 3.00% of the appropriation to be used for administration

17 20 this section may be used by the authority for costs associated by the EDA. 17 21 with administration of the program as amended in this Act. 17 22 Notwithstanding section 8.33, moneys appropriated in this CODE: Requires nonreversion of funds. 17 23 section which remain unencumbered or unobligated at the end of 17 24 the fiscal year shall not revert but shall remain available for 17 25 expenditure for the purposes designated in subsequent fiscal 17 26 years. 17 27 Sec. 25. DIGITAL LITERACY AND WORKFORCE TRAINING PILOT Creates a Digital Literacy and Workforce Training Pilot Program within 17 28 PROGRAM —— APPROPRIATION. the Department of Education to provide digital skills training for 1. The department of education shall develop and issue employment opportunities. The Department is to coordinate with the 17 30 a request for proposals regarding selection of a digital Chief Information Officer. 17 31 skills training provider to develop a digital literacy and 17 32 workforce training pilot program. The program shall provide 17 33 digital skills training, including training for teleworking and 17 34 coworking employment opportunities. The distribution and use 17 35 of any funds appropriated to administer the pilot program shall 1 be determined by the department in coordination with the chief 2 information officer appointed pursuant to section 8B.2. 2. There is appropriated from the general fund of the General Fund appropriation for FY 2015 to the Department of 4 state to the department of education for the fiscal year Education for the Digital Literacy and Workforce Training Pilot 5 beginning July 1, 2014, and ending June 30, 2015, the following Program. 6 amount, or so much thereof as is necessary, for the purposes 18 7 designated: DETAIL: This is a new appropriation. For implementation of the digital literacy and workforce 9 training pilot program to be developed pursuant to subsection 18 10 1: 18 11\$ 1.400.000 Notwithstanding section 8.33, moneys appropriated in this CODE: Requires nonreversion of funds. 18 13 section which remain unencumbered or unobligated at the end of 18 14 the fiscal year shall not revert but shall remain available for 18 15 expenditure for the purposes designated in subsequent fiscal 18 16 years.

Summary Data

General Fund

	Estimated FY 2014			Gov Rec FY 2015	Senate Subcom FY 2015		
	(1)		(2)		(3)		
Administration and Regulation	\$	0	\$	250,000	\$	250,000	
Economic Development		0		0		2,000,000	
Education		0		0		1,400,000	
Grand Total	\$	0	\$	250,000	\$	3,650,000	

Administration and Regulation General Fund

	Estimated FY 2014 (1)		Gov Rec FY 2015	Senate Subcom FY 2015	
			(2)		(3)
Chief Information Officer, Office of the					
Chief Information Officer, Office of the Broadband Data Collection	\$	0	\$ 250,000	\$	250,000
Total Chief Information Officer, Office of the	\$	0	\$ 250,000	\$	250,000
Total Administration and Regulation	\$	0	\$ 250,000	\$	250,000

Economic Development

General Fund

	Estimated FY 2014		Gov Rec FY 2015		Senate Subcom FY 2015	
		(1)	(2	2)		(3)
Economic Development Authority						
Economic Development Authority STEM Internships	\$	0	\$	0	\$	2,000,000
Total Economic Development Authority	\$	0	\$	0	\$	2,000,000
Total Economic Development	\$	0	\$	0	\$	2,000,000

Education

General Fund

	Esti FY	Gov Rec FY 2015 (2)		Senate Subcom FY 2015 (3)		
	(1)					
Education, Dept. of						
Education, Dept. of Digital Literacy Pilot Program	\$	0	\$	0	\$	1,400,000
Total Education, Dept. of	\$	0	\$	0	\$	1,400,000
Total Education	\$	0	\$	0	\$	1,400,000